



Call for submissions

**Proposed Negotiated Distribution Service
Criteria for Aurora – regulatory control
period commencing 1 July 2012**

June 2011

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Call for Submissions

Under the National Electricity Law and the National Electricity Rules (NER), the Australian Energy Regulator (AER) is responsible for the economic regulation of certain electricity distribution services provided by distribution network service providers in the National Electricity Market.

The AER will make a distribution determination applying to Aurora for the regulatory control period, 1 July 2012 to 30 June 2017. Distribution services provided by Aurora that are classified as direct control services are regulated by the AER under its revenue determination, which imposes controls over the prices and revenues that Aurora may recover. Aurora's distribution services that are classified as negotiated distribution services do not have their terms and conditions determined by the AER. They are however subject to a dispute resolution process.

Under clause 6.12.1(16) of the NER, as part of its distribution determination the AER is required to make a decision on the Negotiated Distribution Service Criteria (NDSC) to apply to Aurora. The NDSC sets out the criteria that are to be applied by Aurora in negotiating terms and conditions of access for its negotiated distribution services and will also be used by the AER in resolving any access dispute about any of the terms and conditions of access, as required under clause 6.7.4(a) of the NER.¹ Under clause 6.7.4(b) of the NER, the NDSC must give effect to and be consistent with the negotiated distribution service principles set out in clause 6.7.1 of the NER. Clause 6.9.3 of the NER requires the AER to publish its proposed NDSC, together with an invitation for written submissions, in conjunction with the publication of Aurora's regulatory proposal. The AER is seeking submissions from interested parties in relation to the proposed NDSC to apply to Aurora. Submissions on the proposed NDSC for Aurora are due by close of business **12 August 2011**.

The AER prefers that all written submissions be publicly available to facilitate an informed and transparent consultative process. Submissions will be treated as public documents unless otherwise requested. Parties wishing to submit confidential information are asked to provide both confidential and non-confidential versions of their submission. All non-confidential submissions will be placed on the AER's website www.aer.gov.au.

The AER will treat all information and documents provided to it as part of this process in accordance with the ACCC/AER's Information Policy dated October 2008, which is available on the AER's website. In accordance with that policy, the AER does not accept blanket claims for confidentiality. A blanket claim for confidentiality involves claiming that a substantial part of a document is confidential, even though that part includes information which is not confidential. Standard form email footers which claim confidentiality are considered to be blanket claims.

¹ A DNSP is also required to comply with any other relevant legislative requirement or obligation that may relate to negotiated distribution services. For example, the AER anticipates that a DNSP may need to adhere to separate requirements or obligations under the proposed National Energy Retail Law and National Energy Retail Rules in the National Customer Framework currently being developed by the Ministerial Council on Energy.

Submissions can be sent electronically to [AERInquiry@aer.gov.au](mailto:AERInquiry@ aer.gov.au). Alternatively, they can be sent to:

Mr Warwick Anderson
General Manager
Network Regulation
Australian Energy Regulator
GPO BOX 520
Melbourne VIC 3000

Proposed Negotiated Distribution Service Criteria

National Electricity Objective

1. The terms and conditions of access for a negotiated distribution service, including the price that is to be charged for the provision of that service and any access charges, should promote the achievement of the national electricity objective.

Criteria for terms and conditions of access

Terms and Conditions of Access

2. The terms and conditions of access for a negotiated distribution service must be fair and reasonable and consistent with the safe and reliable operation of the power system in accordance with the NER.
3. The terms and conditions of access for a negotiated distribution service (including in particular, any exclusions and limitations of liability and indemnities) must not be unreasonably onerous taking into account the allocation of risk between a distribution network service provider (DNSP) and any other party, the price for the negotiated distribution service and the costs to a DNSP of providing the negotiated distribution service.
4. The terms and conditions of access for a negotiated distribution service must take into account the need for the service to be provided in a manner that does not adversely affect the safe and reliable operation of the power system in accordance with the NER.

Price of Services

5. The price for a negotiated distribution service must reflect the costs that a DNSP has incurred or incurs in providing that service, and must be determined in accordance with the principles and policies set out in the relevant Cost Allocation Method.
6. Subject to criteria 7 & 8, the price for a negotiated distribution service must be at least equal to the cost that would be avoided by not providing that service but no more than the cost of providing it on a stand-alone basis.
7. If a negotiated distribution service is a shared distribution service that:
 - i. exceeds any network performance requirements which it is required to meet under any relevant electricity legislation: or
 - ii. exceeds the network performance requirements set out in schedule 5.1a and 5.1 of the NER,

then the difference between the price for that service and the price for the shared distribution service which meets network performance requirements must reflect a DNSP's incremental cost of providing that service (as appropriate).

8. If a negotiated distribution service is the provision of a shared distribution service that does not meet or exceed the network performance requirements, the difference between the price for that service and the price for the shared distribution service which meets, but does not exceed, the network performance requirements should reflect the cost a DNSP would avoid by not providing that service (as appropriate).

9. The price for a negotiated distribution service must be the same for all Distribution Network Users unless there is a material difference in the costs of providing the negotiated distribution service to different Distribution Network Users or classes of Distribution Network Users.
10. The price for a negotiated distribution service must be subject to adjustment over time to the extent that the assets used to provide that service are subsequently used to provide services to another person, in which case such adjustment must reflect the extent to which the costs of that asset are being recovered through charges to that other person.
11. The price for a negotiated distribution service must be such as to enable a DNSP to recover the efficient costs of complying with all regulatory obligations or requirements associated with the provision of the negotiated service.

Criteria for access charges

Access Charges

12. Any charges must be based on costs reasonably incurred by a DNSP in providing distribution network user access, and, in the case of compensation referred to in clauses 5.5(f)(4)(ii) and (iii) of the NER, on the revenue that is likely to be foregone and the costs that are likely to be incurred by a person referred to in those provisions where an event referred to in those provisions occurs (as appropriate).
13. Any charges must be based on costs reasonably incurred by a DNSP in providing transmission network user access to services deemed to be negotiated distribution services by clause 6.24.2(c) of the NER, and, in the case of compensation referred to in clauses 5.4A(h) to (j) of the NER, on the revenue that is likely to be foregone and the costs that are likely to be incurred by a person referred to in those provisions where an event referred to in those provisions occurs (as appropriate).