

Draft decision: ActewAGL (distribution) 2015–19

We have made a draft decision for ActewAGL, the distribution network operator in the Australian Capital Territory. Our draft decision allows ActewAGL to recover \$575.6 million (\$nominal) from its customers over four years commencing 1 July 2015.

Overview

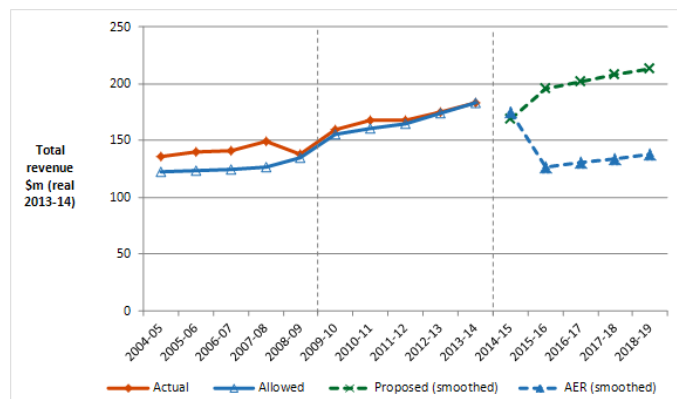
ActewAGL is the distribution network service providers (DNSPs) in the Australian Capital Territory. It owns and operates the 'poles and wires' that transport electricity from transmission networks to ACT residents and small businesses. We, the Australian Energy Regulator (AER) regulate the revenues of ActewAGL and other DNSPs in eastern and southern Australia under the National Electricity Law (NEL) and National Electricity Rules (NER).

Our draft decision allows ActewAGL to recover \$575.6 million in the 2015-19 regulatory control period. As a result, based on estimated energy use, we expect ActewAGL's average residential customer's annual bill to fall by \$182 in 2015-16

We regulate DNSPs by setting the annual revenue requirement they can recover from their customers.

If we had accepted ActewAGL's proposal, it would have recovered \$892.0 million (\$ nominal) over the 2015-19 regulatory control period. The difference between ActewAGL's proposed revenue, and what we have allowed in our draft decision, is shown below.

ActewAGL's past total revenue, proposed total revenue and AER draft decision revenue allowance (\$ million, 2013–14)



The revenue we determine affects the distribution component of a customer's final bill. Distribution charges make up about 35 per cent of ActewAGL's typical residential customer's final bill. Other components in consumer bills include the cost of generation, transmission network charges, and retailer costs.

In November 2012 major changes were introduced to the regulation of DNSPs under the NER. ActewAGL's distribution determination was due to commence on 1 July 2014, and apply for a period of five years. So that consumers could receive the benefit of the new rules, transitional rules required two regulatory control periods:

- A transitional regulatory control period from 1 July 2014 to 30 June 2015; and
- A subsequent regulatory control period commencing 1 July 2015.

We made a fast-tracked placeholder determination for the transitional regulatory control period on 16 April 2014. That determination will be adjusted (or 'trued up') in our determination for the subsequent regulatory control period, which is the subject of this draft decision.

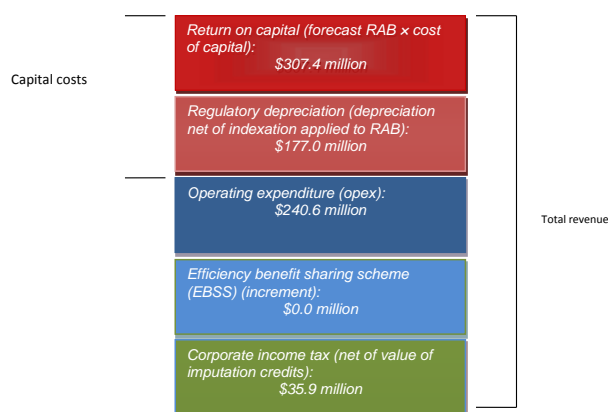
Our assessment

In making our assessment, a DNSP first proposes its forecast revenue requirement. This is based on an estimate of a number of cost categories called 'building blocks'.

Together, the building blocks determine the revenue ActewAGL can earn by levying distribution and transmission charges on customers. In this way, it should recover no more than the efficient cost of providing distribution and transmission services to its customers.

Our draft decision also provides effective incentives for ActewAGL to seek expenditure and service efficiencies.

Draft decision: Building blocks 2014-19 (\$ nominal) – distribution and transmission



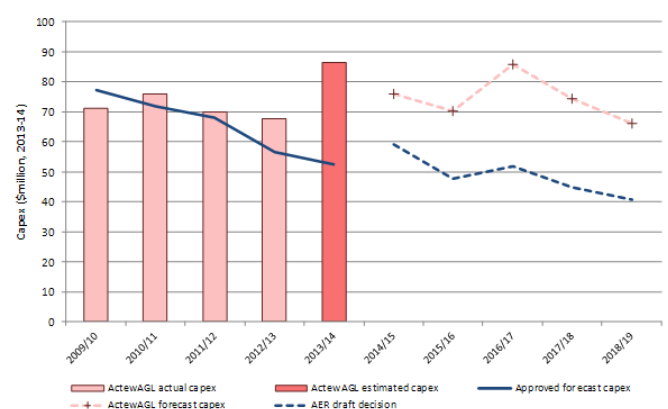
Capital expenditure

We did not accept ActewAGL's proposed forecast capital expenditure (capex) of \$372.8 million (\$2013-14). We estimated a substitute forecast of \$240.1 million (\$2013-14).

ActewAGL's forecast capex includes less expenditure on new assets to grow its network than in previous periods, because of slower demand growth. We are not satisfied that ActewAGL's proposed total forecast capital expenditure reasonably reflects the capex criteria. We therefore have not accepted ActewAGL's proposal. Our alternative estimate of ActewAGL's total forecast capex for the 2014-19 period that we are satisfied reasonably reflects the capex criteria, is \$240.1 million (\$2013-14). The main driver for our substitute capex forecast is our reduction in the amount of forecast replacement expenditure.

Capex refers to the cost of building new facilities or replacing existing infrastructure. Factors that influence the required level of capex include the age and condition of existing assets.

AER draft decision compared to ActewAGL's past and proposed capex (\$million, 2013-14)



Operating expenditure

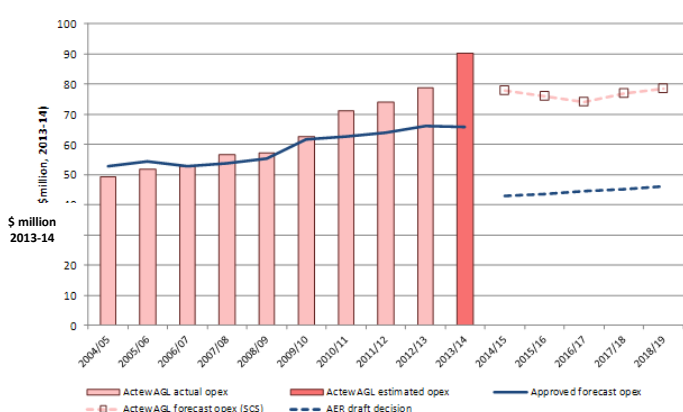
We did not accept ActewAGL's proposed \$384.0 million (\$2013-14) operating expenditure (opex) forecast. We instead estimated a substitute of \$223.1 million (\$2013-14).

Opex refers to the non-capital cost of running a business. It includes controllable and non-controllable costs.

ActewAGL proposed increases to several parts of its opex over the next four years. We are not satisfied that ActewAGL's proposed forecast operating expenditure reasonably reflects the opex criteria. We have therefore not accepted ActewAGL's proposal. Our alternative estimate of ActewAGL's total forecast opex for the 2014-19 period that we are satisfied reasonably reflects the opex criteria is \$223.1 million (\$2013-14). The main driver for our substitute opex forecast is our alternative estimate for what we consider represents an efficient base level of opex.

We are seeking stakeholder views on whether ACT customers should pay some transition costs to assist ActewAGL to move to more efficient cost levels.

AER draft decision compared to ActewAGL's past and proposed opex (\$million, 2013-14)



Rate of return

Our final decision sets the allowed rate of return (or 'cost of capital') at 6.88 per cent. In comparison, it was 8.79 per cent during the previous regulatory control period.

The investment environment has improved since our previous decision, which was made during the height of uncertainty surrounding the global financial crisis. The lower rate of return in this decision will reduce ActewAGL's average annual revenue requirements compared to the past. This should help reduce electricity prices for consumers in the forthcoming regulatory control period.

Significant investment is required to build a distribution network. The return ActewAGL must pay lenders and investors is referred to as the rate of return. Even a small difference in the rate of return can have a big impact on revenues.

More information about our consultation process

ActewAGL may submit a revised proposal in response to our draft decision, no later than 20 January 2015. Stakeholders will also be able to make submissions on our draft decision and ActewAGL's revised proposal, by 13 February 2015.

More information on ActewAGL's proposal, our draft decision, and how to make a submission is on our website: www.aer.gov.au.